



**York County
County Council
Minutes
September 9, 2025**

Council Workshop

**York County Government Center
6 South Congress Street
York, SC 29745**

6:00 PM

Call to Order

Christi Cox, Chairwoman

Council members in attendance:

Tom Audette, District 1

Andy Litten, District 2

Tommy Adkins, District 3

William "Bump" Roddey, District 4

Christi Cox, District 5

Watts Huckabee, District 6

Debi Cloninger, District 7

New Business

1. Discussion regarding roads strategic framework.

(6:00pm) Assistant County Manager, Tom Couch opened the discussion regarding the County's road strategic framework.

Plan — Build and maintain quality, safe and reliable transportation infrastructure.

- Assess current infrastructure to determine and prioritize maintenance needs and future capital projects
- Build quality infrastructure to ensure sustainable levels of service
- Preserve and maintain current infrastructure to proactively ensure safe and reliable roads, utilities, and facilities.

Staff proposes a structured local roads program where, in five years, everyone can see and feel the difference.

Fund — Pennies for Progress and C-Funds

Patrick Hamilton, Assistant County Engineer, provided an overview of what Pennies for Progress is and a brief update on the current projects.

- All Pennies 5 projects are under contract and in active design.

- SCDOT has bid out 15 miles of Pennies 5 repaving project.
- US 21/51 roadwork construction to begin this fall.

Pennies For Progress Future Reporting

- Align the quarterly report for all Pennies projects with other Capital Projects reporting.
- Include metrics for the cost-to-budget and schedule for each stage of projects.
- Improve cash flow projections by consolidating Pennies 3 and 4 revenues and expenditures with Pennies 5.

C-Funds

- State funds through the gas tax; distributed to each county based on gasoline sales.
- Currently, all C-Funds are committed to SIB projects for the next few years.
- York County receives approximately \$7.5M annually.

Maintain — County Road Paving (Capital Maintenance Fund: 1422)

- Amounts vary (\$0-\$2m annually)
- Public Works completes some roads in house
- Engineering bids out remaining work

Road Ratings: County v. SCDOT York County

- Pavement quality (0–100); rated every three years.
- C-Fund requests rate additional variables, such as connectivity, homes, and schools.
- The majority of roads are in residential subdivisions with low traffic volume.

SCDOT

- Formula-based rating with several variables every five years.
- 70% of the score is based on volume, pavement quality, and roughness.
- 30% is made up of other factors such as safety.

County Road Condition Categories and General Improvement Cost Estimates

Good (71-100): +/- \$100,000/mile

Fair (45-70): +/- \$500,000/mile

Poor (0-44): +/- \$800,000/mile

The County has approximately 31% good, 39% fair, and 30% poor.

5-Year Plan and Plan Approach

- To improve our County roads, we need recurring funding each year in 1422.
- Combine 1422 funds with a portion of C-funds allocated to County Roads.
- Paving roads and applying preservation techniques in all 3 categories allows us to stretch our dollars and projects further.
- Public Works paving roads in-house helps us increase the number of miles at a discounted rate.

Deliver — Next Steps: Guiding Principles

- Good roads are not a luxury. They are a necessity.
 - Good roads build community pride.
 - Investing in good roads today prevents higher costs tomorrow.
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- Within 5 years, resurface 15 miles of county-owned roads annually by combining 1422 with C-Funds.
 - Advance all roads from "poor" condition to "fair" or "good" — raising the overall rating to 70.
 - Increase Public Works capacity to do internal work.
 - Deliver all road projects on time, at or under budget.
 - Improve progress reporting mechanisms.
 - Management commitment to get from \$2M to \$4M in fund 1422 for the next budget cycle.
 - Consider alternative funding to help address growth.

Council Chair, Christi Cox, would like staff to provide the Council with a list of state roads and their ratings and where they are on the list to be maintained. Ms. Cox would also like staff to provide Council with a list of gravel roads, separated by Council District.

2. Discussion regarding Planning & Development Services initiatives.

(6:44pm) Assistant County Manager, Tom Couch, explained the Planning and Development Services remedial plan.

Mr. Couch explained the initiatives, action steps and outcome of the Planning & Development Services Remedial Plan. There are 2 main items that Mr. Couch pointed out to the Council members.

Customer Bill of Rights

- Modify/simplify/promote
- CBOR revised; to be

	Customer Bill of Rights (remove customer responsibilities from Customer Bill of Rights)	posted publicly
	• Open design counter space at permit intake with a "planner on duty" • Develop a plan for customer service training with Human Resources that all employees must participate in.	• Re-design intake space: In progress • Develop a schedule for the "planner on duty" by September 15: Complete • Submit training plan by October 1: In progress
Online Customer Survey	• Provide through several media, provide a QR code	• 95% survey satisfaction rating: underway (Draft substantially complete)

Council members requested to be notified when the customer survey is sent out.

Mr. Couch noted others items that staff is working on:

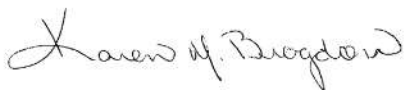
Process Improvement
Community Outreach
Council/Committee Updates
Zoning Case Reports
Ordinance Revisions
Behavioral Expectations
Assistant County Manager monitoring

Executive Session

Matters for consideration following Executive Session

Adjourn

Workshop adjourned at 6:57pm



Karen M. Brogdon, Clerk to Council